

**BROWN COUNTY**  
**AUDIT REPORT**  
**For the Year Ended December 31, 2024**

BROWN COUNTY  
COUNTY OFFICIALS  
December 31, 2024

Board of Commissioners:

Duane Sutton – Chairman  
Drew Dennert  
Doug Fjeldheim  
Mike Gage  
Mike Wiese

Auditor:  
Lynn Heupel

Treasurer:  
Patty Vanmeter

State's Attorney:  
Karly Winter

Register of Deeds:  
Mariann Malsom

Sheriff:  
Dave Lunzman

BROWN COUNTY  
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RUSSELL A. OLSON  
AUDITOR GENERAL

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**Independent Auditor's Report**

County Commission  
Brown County  
Aberdeen, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Brown County, South Dakota (County), as of December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated December 9, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings, as items No. 2024-001 and No. 2024-002 to be material weaknesses.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **County's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's responses to the findings identified in our audit. The County's responses to the findings identified in our audit are described in the accompanying Schedule of Current Audit Findings. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record, and its distribution is not limited.



Russell A. Olson  
Auditor General

December 9, 2025

**BROWN COUNTY**  
**SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS**

**SCHEDULE OF PRIOR AUDIT FINDINGS**

**Prior Federal Audit Findings:**

The prior audit report contained no written federal audit findings.

**Prior Other Audit Finding:**

Finding No. 2023-001:

The unassigned fund balance of the General Fund exceeded the maximum allowed by SDCL 7-21-18.1 by approximately \$2,723,000.00 as of December 31, 2023. This finding has not been resolved and is restated as current audit finding No. 2024-003.

**SCHEDULE OF CURRENT AUDIT FINDINGS**

***Internal Control-Related Findings - Material Weaknesses:***

Sheriff's Office Cash Internal Control Deficiencies

Finding No. 2024-001:

Criteria:

The County Sheriff's Office internal controls over the cash were inadequate resulting in diminished assurance that the Sheriff's Office financial transactions were properly recorded, and its assets were adequately safeguarded.

South Dakota Codified Law (SDCL) 7-12-19.1 states: "The sheriff shall keep a record of all fees collected and remit the fees to the county treasurer in accordance with the timeframe established by the county commission."

Condition:

United States General Accounting Office, Government Auditing Standards, 2011 revisions, state:

Internal control serves as a defense in safeguarding assets and in preventing and detecting errors; fraud; noncompliance with provisions of laws, regulations, contracts or grant agreements; or abuse.

We noted the following deficiencies in internal controls in the cash reconciliation process:

- The Sheriff's and the Jail's Office did not complete monthly reconciliations of recorded cash to financial institution balances during 2024. The reconciliation process serves to verify the Sheriff's and Jail's Office's deposits and withdrawals have been properly recorded at the Sheriff's Office and is necessary to detect errors in the Sheriff's and Jail's Office's accounting system or errors made by the financial institutions.
- The Sheriff's office keeps a weekly record of sheriff fees collected. On December 30, 2024, the Sheriff remitted to the County Treasurer, twenty-one sheriff's fee collection reports for the time period of July 14, 2024 through December 30, 2024 accompanied by twenty checks totaling \$311,533.29.

Effect:

The County was exposed to an increased risk of accounting error or irregularities not being detected in a timely manner. The County was also exposed to greater risk that management decisions could be made using inaccurate cash balances.

Cause:

Changes in personnel and inexperience of the personnel contributed to the difficulties with the reconciliation process.

Recommendations:

1. We recommend that the Sheriff's Office perform monthly reconciliations of the total recorded cash to the financial institutions' balance of the Sheriff's bank accounts.
2. We recommend that the Sheriff remit fees to the County Treasurer in a timely manner.
3. We recommend the County Commission establish the timeframe for the Sheriff's remittances to the County Treasurer pursuant to SDCL 7-12-19.1.

Views of responsible officials:

Recommendation 1 - In the short amount of time since the meeting with the State Auditor representatives, Brown County Auditor Lynn Heupel and Brown County Commission, current office staff devoted a significant amount of time searching and researching the quick books program. It is important to add that the QuickBooks accounting computer program that the office staff were trained in and used to using also went from a simple desk top version to a web-based program that was unrecognizable during this period of staffing turnover, which also was part of the paperwork issue the State Auditor mentions with the reconciliations. My office staff had to self-train themselves on basically a new computer program with no guidance or training from QuickBooks. They were able to retrieve most of the previous reports used to balance their deposits and moneys to treasurer reports, but the monthly reconciliations paperwork has taken more time to figure out. The staff was able to get that in printed form and said it can easily be produced each month and reviewed and balanced going forward and that will be done each month as recommended by the State Auditor.

Recommendation 2 - Sheriff's fees will be remitted to the County Treasurer on a bi-weekly schedule. Current office staff has been able to "train" with new staff for a good portion of a year and now we have 2 office staff handling the bookkeeping process which has alleviated the burden of one office staff trying to handle all the bookkeeping duties along with regular daily tasks. The addition of having the ability and time to train an additional staff member has make it a more thorough and efficient process than when we were short staffed and went through 4 new hires in the past 2 + years before finding one that was able to stay long enough to be trained properly.

Recommendation 3 - I believe my staffs solutions and answer to the recommendations above and the protocol they have placed on themselves by doing the reconciliation on a monthly time frame and Sheriff's fees being remitted to the County Treasurer on a bi-weekly schedule should take care of the time line concerns mentioned by the State Auditor's findings.

## Internal Control Over Financial Reporting

### Finding No. 2024-002:

#### Criteria:

The County's internal control structure should be designed to provide for the preparation of the annual financial report, which includes having an adequate system for reporting and processing entries material to the annual financial report being audited in accordance with the modified cash basis of accounting.

#### Condition:

The County's system of internal control designed to provide for accurate preparation of the annual financial report was inadequate resulting in numerous significant reporting errors within the annual report prepared by the County.

#### Context:

We identified 18 misstatements on the 2024 annual financial report that were either individually material misstatements or required corrections to properly present the annual financial report. These corrections allowed for the issuance of an unmodified audit opinion on the financial statements.

#### Effect:

Inaccurate and incomplete information being present to the users of the annual financial report.

#### Cause:

The County does not have an internal control system designed to provide for the preparation of the annual financial report in accordance with the modified cash basis of accounting.

#### Recommendation:

We recommend that the County strengthen internal controls over financial reporting.

#### Views of responsible officials:

Reporting errors affecting cash, equity, revenue and expenditures were noted during the course of the audit. With the turnover of employees in my department, they are learning the financial software, and I would prefer to go back and make corrections when the errors are found so that everything is correct. We did start having an approval process done through the financial software, for journal entries. When a department decides later that they coded a voucher wrong and asks us to shift it, we do that and attach a copy of the e-mail from them for supporting documentation.

#### **Compliance and Other Matters:**

#### Surplus Unassigned Fund Balance

### Finding No. 2024-003:

#### Criteria:

South Dakota Codified Law (SDCL) 7-21-18.1 states: "The total unassigned fund balance of the general fund may not exceed forty percent of the total amount of all general fund appropriations contained in the budget for the next fiscal year."

Condition:

The unassigned fund balance of the General Fund exceeded the maximum allowed by SDCL 7-21-18.1 by approximately \$4,177,000.00 as of December 31, 2024. This is the second consecutive audit in which a similar finding was noted.

Context:

Our analysis of the County General Fund indicated an excessive unassigned fund balance existed at December 31, 2024 as follows:

Total Unassigned Fund Balance at December 31, 2024	\$ 12,573,704.60
<u>Less:</u>	
2025 General Fund Appropriations	20,990,036.00
Percentage of Allowable Retainage	<u>40%</u>
Allowable Fund Balance Retainage	<u>(8,396,014.40)</u>
Unassigned Surplus Fund Balance at December 31, 2024 in Excess of the Amount Allowed by SDCL 7-21-18.1	<u>\$ 4,177,690.20</u>

Effect:

The County is not in compliance with SDCL 7-21-18.1.

Cause:

The Board of County Commissioners has not committed or assigned fund balances for county purposes or reduced taxes to comply with SDCL 7-21-18.1.

Recommendation:

We recommend that the County comply with SDCL 7-21-18.1.

Views of responsible officials:

The other written comment on my office is the County's Unassigned Surplus Fund Balance at December 31, 2024 was \$4,177,690.20 in excess of the amount allowed by SDCL 7-21-18. I included the Operating Transfer amount of \$8,538,797.00 because that is taken from the General Fund and disbursed to the Road & Bridge Fund, E-911 Fund, Emergency Management Fund and 24/7 Fund every year. If that amount is included, then we were below the 40%.



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RUSSELL A. OLSON  
AUDITOR GENERAL

### Independent Auditor's Report

County Commission  
Brown County  
Aberdeen, South Dakota

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Brown County, South Dakota (County), as of December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Brown County as of December 31, 2024, and the respective changes in financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As discussed in Note 2 to the financial statements, in 2024, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections;

however, this implementation did not result in a restatement of the net position or fund balance as of January 1, 2024. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the modified cash basis of accounting financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.



Russell A. Olson  
Auditor General

December 9, 2025

**BROWN COUNTY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2024**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS:</b>			
Cash and Cash Equivalents	\$ 19,723,586.15	\$ 4,988,815.96	\$ 24,712,402.11
Investments	2,750,000.00		2,750,000.00
Restricted Assets:			
Investments		1,894,495.06	1,894,495.06
<b>TOTAL ASSETS</b>	<b><u>\$ 22,473,586.15</u></b>	<b><u>\$ 6,883,311.02</u></b>	<b><u>\$ 29,356,897.17</u></b>
<b>NET POSITION:</b>			
Restricted For: (See Note 8)			
Landfill Closure and Postclosure Purposes	\$ 559,577.54	\$ 1,894,495.06	\$ 1,894,495.06
Rural Access Infrastructure Purposes	354,891.33		559,577.54
Community Development Block Grant Purposes	231,883.27		354,891.33
Road and Bridge Purposes	122,670.89		231,883.27
Juvenile Detention/States Attorney Grant Purposes	104,870.76		122,670.89
Modernization and Preservation Relief Purposes	215,287.26		104,870.76
Other Purposes	20,884,405.10	4,988,815.96	215,287.26
Unrestricted			25,873,221.06
<b>TOTAL NET POSITION</b>	<b><u>\$ 22,473,586.15</u></b>	<b><u>\$ 6,883,311.02</u></b>	<b><u>\$ 29,356,897.17</u></b>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
For the Year Ended December 31, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Total
<b>Primary Government:</b>							
Governmental Activities:							
General Government	\$ 7,154,437.21	\$ 1,063,829.24	\$ 132,389.04	\$ (5,958,218.93)	\$ (5,958,218.93)	\$ (6,930,755.48)	\$ (6,930,755.48)
Public Safety	8,845,887.46	808,371.07	1,106,760.91	(6,930,755.48)	(4,454,609.90)	(4,454,609.90)	(4,454,609.90)
Public Works	11,611,276.45	916,901.98	4,272,838.51	(4,454,609.90)	(260,607.05)	(260,607.05)	(260,607.05)
Health and Welfare	337,894.99	75,977.81	1,310.13	(260,607.05)	(1,106,193.93)	(1,106,193.93)	(1,106,193.93)
Culture and Recreation	2,824,808.68	1,718,614.75		(1,106,193.93)	(238,017.29)	(238,017.29)	(238,017.29)
Conservation of Natural Resources	310,214.86	49,497.57	22,700.00	(238,017.29)	(842,787.32)	(842,787.32)	(842,787.32)
Urban and Economic Development	1,313,100.89	115,422.24	354,891.33	(842,787.32)	227,801.77	227,801.77	227,801.77
Intergovernmental			227,801.77		22,875.00	22,875.00	22,875.00
Payments to Local Education Agencies		22,875.00			(275,919.00)		(275,919.00)
**Interest on Long-Term Debt	275,919.00						
Total Governmental Activities	32,673,539.54	4,771,489.66	6,118,691.69	1,966,926.06	(19,816,432.13)	0.00	(19,816,432.13)
Business-Type Activities:							
Solid Waste Fund	2,615,512.79	3,052,403.42	70,046.78		506,937.41	506,937.41	506,937.41
<b>Total Primary Government</b>	<b>\$ 35,289,052.33</b>	<b>\$ 7,823,893.08</b>	<b>\$ 6,188,738.47</b>	<b>\$ 1,966,926.06</b>	<b>(19,816,432.13)</b>	<b>506,937.41</b>	<b>(19,309,494.72)</b>
<b>General Revenues:</b>							
Taxes:							
Property Taxes				18,141,879.41			18,141,879.41
Wheel Tax				825,055.48			825,055.48
State Shared Revenues				473,746.94			473,746.94
Grants and Contributions not Restricted to Specific Programs				27,847.60			27,847.60
Unrestricted Investment Earnings				502,213.49	104,214.23	606,427.72	606,427.72
Miscellaneous Revenue				101,321.33	21,930.00	123,251.33	123,251.33
Total General Revenues				20,072,064.25	126,144.23		20,198,208.48
Change in Net Position				255,632.12	633,081.64		888,713.76
Net Position - beginning, as previously reported				22,217,954.03	6,250,229.38		28,468,183.41
<b>NET POSITION - ENDING</b>	<b>\$ 22,473,586.15</b>	<b>\$ 6,883,311.02</b>	<b>\$ 6,883,311.02</b>	<b>\$ 29,356,897.17</b>			

The notes to the financial statements are an integral part of this statement.

\*\*The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

**BROWN COUNTY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2024**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>TIF #1 Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS:</b>					
Cash and Cash Equivalents	\$ 17,629,394.80	\$ 648,868.13	\$ 59,888.97	\$ 1,385,434.25	\$ 19,723,586.15
Investments	<u>2,750,000.00</u>				<u>2,750,000.00</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 20,379,394.80</u></b>	<b><u>\$ 648,868.13</u></b>	<b><u>\$ 59,888.97</u></b>	<b><u>\$ 1,385,434.25</u></b>	<b><u>\$ 22,473,586.15</u></b>
<b><sup>12</sup>FUND BALANCES: (See Note 1.k.)</b>					
Restricted	\$ 509,749.42	\$ 231,883.27	\$ 59,888.97	\$ 787,659.39	\$ 1,589,181.05
Assigned	<u>7,295,940.78</u>	<u>416,984.86</u>		<u>597,774.86</u>	<u>8,310,700.50</u>
Unassigned	<u>12,573,704.60</u>				<u>12,573,704.60</u>
<b>TOTAL FUND BALANCES</b>	<b><u>\$ 20,379,394.80</u></b>	<b><u>\$ 648,868.13</u></b>	<b><u>\$ 59,888.97</u></b>	<b><u>\$ 1,385,434.25</u></b>	<b><u>\$ 22,473,586.15</u></b>

The notes to the financial statements are an integral part of this statement.

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**BROWN COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2024**

	General Fund	Road and Bridge Fund	Brown County TIF #1 Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>					
Taxes:					
General Property Taxes--Current	\$ 17,031,852.06	\$	\$ 959,018.34	\$	\$ 17,990,870.40
General Property Taxes--Delinquent	107,796.38				107,796.38
Penalties and Interest	35,352.23				35,352.23
Mobile Home Tax	864.39				864.39
Wheel Tax		825,055.48			825,055.48
Tax Deed Revenue	6,996.01				6,996.01
Licenses and Permits	147,135.24	2,670.00		7,320.00	157,125.24
Intergovernmental Revenue:					
Federal Grants	519,334.12	33,002.75		99,432.36	651,769.23
Federal Shared Revenue	16,926.60				16,926.60
Federal Payments in Lieu of Taxes	268.00				268.00
State Grants	27,700.00	1,966,926.06		84,060.13	2,078,686.19
State Shared Revenue:					
Bank Franchise	247,404.58				247,404.58
Motor Vehicle Licenses		3,853,163.41			3,853,163.41
Court Appointed Attorney/Public Defender	20,714.81				20,714.81
Prorate License Fees		187,560.01			187,560.01
Abused and Neglected Child Defense	2,272.44				2,272.44
63 3/4% Mobile Home		14,257.07			14,257.07
Telecommunications Gross Receipts Tax	60,425.01				60,425.01
Motor Vehicle 1/4%	13,487.83				13,487.83
Motor Fuel Tax		16,283.44			16,283.44
911 Remittances				529,937.53	529,937.53
Liquor Tax Reversion (25%)	159,487.02				159,487.02
Other State Shared Revenue	95,913.96			168,571.83	264,485.79
Other Payments in Lieu of Taxes	6,430.33				6,430.33
Other Intergovernmental Revenue				453,000.00	453,000.00
Charges for Goods and Services:					
General Government:					
Treasurer's Fees	152,621.55				152,621.55

Register of Deeds' Fees	412,809.00		17,852.49	430,661.49	
Legal Services	208,135.45		2,375.00	210,510.45	
Clerk of Courts Fees	53,332.52			53,332.52	
Other Fees	26,589.64			26,589.64	
Public Safety:					
Law Enforcement	230,200.49			230,200.49	
Prisoner Care	441,354.95			441,354.95	
Sobriety Testing			85,466.50	85,466.50	
Public Works:					
Road Maintenance Contract Charges		914,231.98		914,231.98	
Health and Welfare:					
Economic Assistance:					
Poor Lien Recoveries	66,217.81			66,217.81	
Veterans Service Officer	4,812.50			4,812.50	
Culture and Recreation	1,718,614.75			1,718,614.75	
Conservation of Natural Resources	49,497.57			49,497.57	
Other Charges	11,374.09			11,374.09	
Fines and Forfeits:					
Fines	1,110.12			1,110.12	
Costs	43,841.01			43,841.01	
Miscellaneous Revenue:					
Investment Earnings	434,841.44	48,421.01	1,718.89	17,232.15	502,213.49
Rent	173,675.12		251.88		173,927.00
Contributions and Donations	10,653.00				10,653.00
Other	37,286.53	6,521.08		1,779.97	45,587.58
Total Revenues	22,577,328.55	7,868,344.17	960,737.23	1,467,027.96	32,873,437.91

**Expenditures:**

General Government:				
Legislative:				
Board of County Commissioners	253,531.86			253,531.86
Elections	199,190.33			199,190.33
Judicial System	61,249.09			61,249.09
Financial Administration:				
Auditor	350,621.16			350,621.16
Treasurer	621,945.38			621,945.38
Legal Services:				
State's Attorney	1,289,980.27			1,289,980.27
Court Appointed Attorney	902,096.34			902,096.34
Abused and Neglected Child Defense	16,110.99			16,110.99
Other Legal Services			20,282.31	20,282.31
Other General Government:				
General Government Building	1,489,515.56			1,489,515.56

**BROWN COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2024**  
**(Continued)**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Brown County TIF #1 Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
Director of Equalization	641,556.92				641,556.92
Register of Deeds	369,408.44			21,117.66	390,526.10
Veterans Service Officer	158,370.33				158,370.33
Predatory Animal	4,198.38				4,198.38
Geographic Information System	108,650.37				108,650.37
Information Technology	443,279.49				443,279.49
Human Resources	213,033.10				213,033.10
Public Safety:					
Law Enforcement:					
Sheriff	2,332,873.73				2,332,873.73
County Jail	3,085,544.13			151,678.94	3,237,223.07
Coroner	73,452.53				73,452.53
County-Wide Law Enforcement	287,155.85				287,155.85
Juvenile Detention	1,248,225.52				1,248,225.52
Protective and Emergency Services:					
Fire Protection	17,000.00				17,000.00
Emergency and Disaster Services				245,342.72	245,342.72
Communication Center				1,404,614.04	1,404,614.04
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		11,616,398.69			11,616,398.69
Health and Welfare:					
Economic Assistance:					
Support of Poor	105,571.50				105,571.50
Health Assistance:					
County Nurse	21,293.00				21,293.00
Social Services:					
Domestic Abuse				11,193.17	11,193.17
Mental Health Services:					
Mentally Ill	76,221.32				76,221.32
Developmentally Disabled	13,671.00				13,671.00
Drug Abuse	25,000.00				25,000.00

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Mental Health Centers	50,000.00			50,000.00	
Mental Illness Board	34,945.00			34,945.00	
Culture and Recreation:					
Culture:					
Public Library	4,500.00			4,500.00	
Historical Museum	471,907.24			471,907.24	
Recreation:					
Recreational Programs	5,000.00			5,000.00	
Parks	120,413.38			120,413.38	
Exhibition Building	878,362.86			878,362.86	
County Fair	1,337,625.20			1,337,625.20	
Other	7,000.00			7,000.00	
Conservation of Natural Resources:					
Soil Conservation:					
County Extension	89,173.39			89,173.39	
Weed Control	221,041.47			221,041.47	
Urban and Economic Development:					
Urban Development:					
Planning and Zoning	285,065.65			285,065.65	
Urban and Rural Development	381,747.39			381,747.39	
Other	18,250.00			18,250.00	
Debt Service		903,956.85		903,956.85	
Total Expenditures	<u>18,313,778.17</u>	<u>11,616,398.69</u>	<u>903,956.85</u>	<u>1,854,228.84</u>	<u>32,688,362.55</u>
Excess of Revenues Over (Under) Expenditures	<u>4,263,550.38</u>	<u>(3,748,054.52)</u>	<u>56,780.38</u>	<u>(387,200.88)</u>	<u>185,075.36</u>
<b>Other Financing Sources (Uses):</b>					
Transfers In		4,251,293.65		684,185.20	4,935,478.85
Transfers Out	<u>(4,935,478.85)</u>				<u>(4,935,478.85)</u>
Insurance Proceeds	9,700.77	5,122.24			14,823.01
Sale of County Property	823.40	54,910.35			55,733.75
Total Other Financing Sources (Uses)	<u>(4,924,954.68)</u>	<u>4,311,326.24</u>	<u>0.00</u>	<u>684,185.20</u>	<u>70,556.76</u>
Net Change in Fund Balance	<u>(661,404.30)</u>	<u>563,271.72</u>	<u>56,780.38</u>	<u>296,984.32</u>	<u>255,632.12</u>
Fund Balance - beginning, as previously reported	<u>21,040,799.10</u>	<u>85,596.41</u>	<u>3,108.59</u>	<u>1,088,449.93</u>	<u>22,217,954.03</u>
<b>FUND BALANCE - ENDING</b>	<b><u>\$ 20,379,394.80</u></b>	<b><u>\$ 648,868.13</u></b>	<b><u>\$ 59,888.97</u></b>	<b><u>\$ 1,385,434.25</u></b>	<b><u>\$ 22,473,586.15</u></b>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**December 31, 2024**

	<u>Enterprise Funds</u> <u>Solid Waste</u> <u>Fund</u>
<b>ASSETS:</b>	
<b>Current Assets:</b>	
Cash and Cash Equivalents	\$ 4,988,815.96
<b>Noncurrent Assets:</b>	
Restricted Investments	<u>1,894,495.06</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 6,883,311.02</u></b>
<b>NET POSITION:</b>	
<b>Restricted For:</b>	
Landfill Closure and Postclosure Costs	\$ 1,894,495.06
Unrestricted	<u>4,988,815.96</u>
<b>TOTAL NET POSITION</b>	<b><u>\$ 6,883,311.02</u></b>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2024**

	<b>Enterprise Funds</b> <b>Solid Waste</b> <b>Fund</b>
<b>Operating Revenues:</b>	
Charges for Goods and Services	\$ 2,235,889.19
Miscellaneous	<u>816,514.23</u>
Total Operating Revenues	<u>3,052,403.42</u>
<b>Operating Expenses:</b>	
Personal Services	656,290.61
Other Current Expense	1,118,421.63
Materials	306,502.13
Capital Assets	<u>534,298.42</u>
Total Operating Expenses	<u>2,615,512.79</u>
Operating Income (Loss)	<u>436,890.63</u>
<b>Nonoperating Revenues (Expenses):</b>	
Operating Grants	70,046.78
Investment Earnings	104,214.23
Rental Revenue	<u>21,930.00</u>
Total Nonoperating Revenues (Expenses)	<u>196,191.01</u>
Change in Net Position	633,081.64
Net Position - beginning, as previously reported	<u>6,250,229.38</u>
<b>NET POSITION - ENDING</b>	<b><u>\$ 6,883,311.02</u></b>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY**  
**STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**December 31, 2024**

	<b>Custodial Funds</b>
<b>ASSETS:</b>	
Cash and Cash Equivalents	<u>\$ 1,322,882.87</u>
<b>TOTAL ASSETS</b>	<u>\$ 1,322,882.87</u>
<b>NET POSITION:</b>	
Restricted For:	
Individuals, Organizations, and Other Governments	<u>\$ 1,322,882.87</u>
<b>TOTAL NET POSITION</b>	<u>\$ 1,322,882.87</u>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**For the Year Ended December 31, 2024**

	<b>Custodial Funds</b>
<b>ADDITIONS:</b>	
Property Tax Collections for Other Governments	\$ 53,482,598.45
State Shared Revenue Collections for Other Governments	17,626,482.00
Other Additions	<u>303,233.72</u>
 Total Additions	 <u>71,412,314.17</u>
<b>DEDUCTIONS:</b>	
Payments of Property Tax to Other Governments	53,549,926.68
Payments of State Shared Revenue to Other Governments	17,438,393.75
Other Deductions	<u>263,808.31</u>
 Total Deductions	 <u>71,252,128.74</u>
 Change in Net Position	 160,185.43
 Net Position - beginning, as previously reported	 <u>1,162,697.44</u>
 <b>NET POSITION - ENDING</b>	 <u>\$ 1,322,882.87</u>

The notes to the financial statements are an integral part of this statement.

**BROWN COUNTY  
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

**a. Financial Reporting Entity:**

The reporting entity of Brown County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

The County has created a Housing and Redevelopment Commission under the authority of South Dakota Codified Law 11-7-7. Brown County organized the Brown County Housing and Redevelopment Commission solely for abdicating its authority over the non-municipal housing projects within Brown County to the Housing and Redevelopment Commission of the Municipality of Aberdeen. Therefore, this component unit's financial activity was not included on the County's annual report. This financial activity of the component unit is to be included as a component unit on the Municipality of Aberdeen's annual report.

**b. Basis of Presentation:**

*Government-wide Financial Statements:*

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

**Governmental Funds:**

*General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

*Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Emergency Management, Domestic Abuse, Truancy Court, Richmond Youth Camp, State Grants, Juvenile Detention/States Attorney Grants, 24/7 Sobriety, Modernization and Preservation Relief, and Rural Access Infrastructure. These funds are reported on the fund financial statements as “Other Governmental Funds.”

*Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.*

Brown County TIF #1 Debt Service Fund – to account for tax increment property taxes which may be used only for the payment of the debt principal, interest, and related costs. The County has elected to report this as a major fund.

### **Proprietary Funds:**

***Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.***

- a. *The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable “solely” from the revenues of the activity.)*
- b. *Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.*
- c. *The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).*

Solid Waste Fund – financed primarily by user charges this fund accounts for the Solid waste operating of the county as provided by SDCL 34A-6. This is a major fund.

### **Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

***Custodial Funds – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.***

c. **Measurement Focus and Basis of Accounting:**

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

#### *Measurement Focus:*

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

*Basis of Accounting:*

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets, and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting. The County has not

elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate, so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, Revenue Bonds, Accrued Landfill Closure and Postclosure Care Costs, Lease Liabilities, Subscription Liabilities, and Other Long-Term Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type, activities are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

i. Equity Classifications:

*Government-wide Financial Statements:*

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and

regulations of other governments; or (b) law through constitutional provisions or enabling legislation.

2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

*Fund Financial Statements:*

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements. Fiduciary fund equity is reported as restricted net position.

- j. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

- k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The County *does not* have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

**Major Special Revenue Fund**  
Road and Bridge Fund

**Revenue Source**  
Wheel Tax, State Grants, and Motor Vehicle Licenses

A schedule of fund balances is provided as follows:

**BROWN COUNTY**  
**DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2024**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Brown County TIF #1 Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Fund Balances:</b>					
Restricted For:					
Rural Access Infrastructure Purposes	\$ 354,891.33	\$ 231,883.27	\$ 559,577.54	\$ 559,577.54	\$ 354,891.33
CDBG Grant Purposes					231,883.27
Snow Removal Purposes					
Juvenile Detention/States Attorney Grant Purposes				122,670.89	122,670.89
Modernization and Preservation Relief Purposes				104,870.76	104,870.76
Opioid Settlement Purposes	82,816.54				82,816.54
Debt Service Purposes			59,888.97		59,888.97
Bryne Justice Grant Purposes	36,684.00				36,684.00
Centennial Village Purposes	29,604.55				29,604.55
VSO Donation Purposes	4,450.00				4,450.00
Dive Team Donation Purposes	1,000.00				1,000.00
Domestic Abuse Purposes				508.09	508.09
4H Building Donation Purposes	303.00				303.00
Point of Dispensing Grant Purposes				32.11	32.11
Assigned To:					
Applied to Next Year's Budget	1,109,110.00				1,109,110.00
Jail Improvement Purposes	3,993,989.60				3,993,989.60
Maintenance Purposes	1,124,964.36				1,124,964.36
Fairgrounds Purposes	807,876.82				807,876.82
911 Service Purposes				494,090.52	494,090.52
Road and Bridge Purposes		416,984.86			416,984.86
Fairgrounds Improvement Purposes	250,000.00				250,000.00



## 2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2024, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections. This statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to work within the financial reporting entity and describes the transactions or other events that constitutes those changes. There was no effect on beginning net position or beginning fund balance due to the implementation of this standard.

## 3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

**Deposits** – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

**Investments** – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2024, the investments reported in the financial statements consist of only certificates of deposit.

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County has an investment policy that would further limit its investment choices to the highest rate of interest possible at said time on available monies at financial institutions, as designated by the Brown County Commission.

**Custodial Credit Risk – Deposits** – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. As of December 31, 2024, the County's deposits in financial institutions were not exposed to custodial credit risk.

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from investments to the fund making the investment.

#### 4. RESTRICTED CASH AND INVESTMENTS

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Amount:	Purpose:
\$ 1,894,495.06	South Dakota Department of Environment and Natural Resources required Landfill Closure and Postclosure Costs

#### 5. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

#### 6. CONDUIT DEBT

In the past, the County has issued revenue bonds to provide financial assistance to certain private-sector entities for the acquisition and/or construction of facilities deemed to be in the public interest. These bonds are secured by the property being financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities is retained by the private-sector entity served by the bond issuance. Neither the County, the State of South Dakota, nor any other political subdivision of the State is obligated in any manner for the repayment of these conduit debt issues. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2024, there was one series of conduit bonds outstanding, with an aggregate unpaid principal amount of \$4,402,940.54

#### 7. LANDFILLS

The landfill operation is handled as an Enterprise Fund by the County. The plan for the operation of the disposal site is based on Administrative Rules of the State of South Dakota (ARSD) 74:27:13. Plans for the operation and various contingencies have been prepared for and are available at the office of the county auditor.

The County is required to recognize the cost of closure and postclosure care as the landfill is used (landfill capacity used to date). The County is also required to take into account the possibilities of higher or lower costs due to inflation, changes in technology, or changes in regulations. The County is in compliance with the funding requirements set forth for closure and postclosure.

Unit #1 was closed in 2014 eliminating the closure portion of the liability. The estimated liability (financial assurance) for the landfill closure costs for Unit #1 was \$1,012,095.00.

The County completed construction on Unit 2 in 2010 and began using Cell 1 in 2011. The total lifespan of Unit 2 is currently estimated at 81.9 years, with an estimated total capacity of 5,196,049 tons. Construction of Unit 2 Cell 2 was completed in 2014, which was a continuation of Cell 1.

The estimated liability for landfill closure and postclosure costs for Unit #2, based on the most recent assessment and landfill capacity used to date information, was \$830,072.87 on December 31, 2024.

Financial assurances for corrective action are only required at facilities with known releases of contaminates. Brown County has not had any known releases of contaminates. The closure and postclosure requirements, based on the most recent assessment.

	Unit 1	Unit 2	Total
Closure	\$ 369,966.57		
Postclosure	1,002,456.00	460,106.30	
Total	<u>\$ 1,002,456.00</u>	<u>\$ 830,072.87</u>	<u>\$ 1,832,528.87</u>

The County has \$1,894,495.06 set aside in an account for closure and postclosure costs, as required by ARSD 74:27:16:05, for financial assurance as of December 31, 2024 in compliance with ARSD 74:27:16:05, the State of South Dakota Department of Environment and Natural Resources as listed on the account.

Due to the County changing the basis of accounting to the modified cash basis of accounting (see Note 1.c.), the financial statements do not reflect this liability. However, the County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt, along with related notes, which includes details of the Accrued Landfill Closure and Postclosure Care Cost. The County Commissioners have also earmarked \$240,000.00 to meet any potential remediation costs.

## 8. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2024, was as follows:

### **Major Purposes:**

Landfill Closure and Postclosure Cost Purposes	\$ 1,894,495.06
Rural Access Infrastructure Purposes	559,577.54
CDBG Grant Purposes	354,891.33
Road and Bridge Purposes	231,883.27
Juvenile Detention/States Attorney Grant Purposes	122,670.89
Modernization and Preservation Relief Purposes	<u>104,870.76</u>

### **Other Purposes:**

Opioid Settlement Purposes	82,816.54
Debt Service Purposes	59,888.97
Bryne Justice Grant Purposes	36,684.00
Centennial Village Purposes	29,604.55
VSO Donation Purposes	4,450.00
Dive Team Donation Purposes	1,000.00
Domestic Abuse Purposes	508.09
4H Building Donation Purposes	303.00
Point of Dispensing Grant Purposes	<u>32.11</u>

Total Other Purposes 215,287.26

**Total Restricted Net Position** **\$ 3,483,676.11**

These balances are restricted due to federal grant and statutory requirements.

## 9. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2024, were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>		
	Road and Bridge Fund	Other Governmental Funds	Total
<b>Major Funds:</b>			
General Fund	\$ 4,251,293.65	\$ 684,185.20	\$ 4,935,478.85

The County typically budgets transfers to the Road and Bridge Fund, 911 Service Fund, Emergency Management Fund, and 24/7 Sobriety Fund (Other Governmental Funds) to conduct the indispensable functions of the County.

## 10. BROWN COUNTY TAX INCREMENT FINANCING #1 DEBT SERVICE FUND

The County is reporting the Tax Increment Financing #1 Debt Service Fund as a Major Fund because of public interest in the fund's operation. As of December 31, 2024, \$2,284,280.50 in Tax Incremental Series 2011 Revenue Bonds remain outstanding.

## 11. TAX ABATEMENTS

### Brown County:

In 2006, the County created the Brown County Tax Increment District No. 1 under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the County through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

In 2011, the County entered into a development agreement with Northern Beef Packers Limited Partnership. The County agreed to issue Tax Increment Revenue Bonds and award the bond proceeds to the developer as a discretionary grant to assist in funding the costs of the project.

In 2012, the County issued the Brown County Tax Increment Revenue Bonds, Series 2011 in the amount of \$6,950,000. The positive tax increments received from the district are allocated to pay the principal and interest on the bonds until they are paid off or 20 years whichever is earlier.

The amount of general property taxes collected from the tax increment district during the calendar year ended December 31, 2024, was \$959,018.34. Based on the percentage of Brown County's property tax levy in relation to the total levy, the amount of general property taxes not available to Brown County was estimated to be \$213,923.40.

**Municipality of Aberdeen:**

The Municipality of Aberdeen has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Aberdeen has twenty-five (25) active tax increment districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Brown County during the life of the tax increment district.

The estimated proportionate share of the general property taxes collected from these tax increment districts that were not available to Brown County, during the year ended December 31, 2024, was \$646,526.77.

**12. PENSION PLAN**

**Plan Information:**

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. Authority for establishing, administering, and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

**Benefits Provided:**

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with

three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

**Contributions:**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2024, 2023, and 2022, equal to the required contributions each year, were as follows:

Year	Amount
2024	\$ 758,726.71
2023	\$ 692,357.60
2022	\$ 613,700.89

**Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:**

At June 30, 2024, SDRS is 100.0% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2024, are as follows:

Proportionate share of total pension liability	\$ 65,273,510.59
Less proportionate share of net position restricted for pension benefits	<u>\$ 65,291,222.15</u>
Proportionate share of net pension asset	<u>\$ (17,711.56)</u>

The net pension asset was measured as of June 30, 2024, and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2024, the County's proportion was 0.437541%, which is a decrease of 0.000183% from its proportion measured as of June 30, 2023.

**Actuarial Assumptions:**

The total pension asset in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%.
Future COLAs	1.71%

**Mortality Rates:**

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2021

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010

Public Safety Members: PubS-2010

Retired Members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above

Public Safety Retirees: PubS-2010, 102% of rates at all ages

Beneficiaries:

PubG-2010 contingent survivor mortality table

Disabled Members:

Public Safety: PubS-2010 disabled member mortality table

Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2021.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Public Equity	56.3%	3.6%
Investment Grade Debt	22.8%	2.3%
High Yield Debt	7.0%	2.8%
Real Estate	12.0%	4.0%
Cash	1.9%	0.8%
Total	<u>100%</u>	

**Discount Rate:**

The discount rate used to measure the total pension asset was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

**Sensitivity of Liability (Asset) to Changes in the Discount Rate:**

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
County's proportionate share of the net pension liability (asset)	\$ 9,000,051.45	\$ (17,711.56)	\$ (7,397,050.65)

**Pension Plan Fiduciary Net Position:**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

**13. SIGNIFICANT CONTINGENCIES – LITIGATION**

At December 31, 2024, the County was involved in several lawsuits noted below:

Two lawsuits were filed against the Brown County Commission for employment-related lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

Two lawsuits were filed against the Brown County Sheriff's Office. The first lawsuit is for an officer using excessive force. The second lawsuit one for failing to provide appropriate medical care and/or medical attention to an inmate at the Brown County Jail. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

## 14. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2024, the County managed its risks as follows:

### Employee Health Insurance:

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

General Liability,  
Automobile Liability,  
Wrongful Acts,  
Law Enforcement Liability,  
Automobile Physical Damage, and  
Property and Building Coverage

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The County carries various deductibles for the above coverages.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and

sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

**Unemployment Benefits:**

The County provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

**SUPPLEMENTARY INFORMATION**  
**BROWN COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2024**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Taxes:				
General Property Taxes--Current	\$ 17,191,689.00	\$ 17,191,689.00	\$ 17,031,852.06	\$ (159,836.94)
General Property Taxes--Delinquent	125,000.00	125,000.00	107,796.38	(17,203.62)
Penalties and Interest	35,000.00	35,000.00	35,352.23	352.23
Mobile Home Tax	500.00	500.00	864.39	364.39
Tax Deed Revenue	5,000.00	5,000.00	6,996.01	1,996.01
Licenses and Permits	171,500.00	171,500.00	147,135.24	(24,364.76)
Intergovernmental Revenue:				
Federal Grants	1,500,000.00	1,500,000.00	519,334.12	(980,665.88)
Federal Shared Revenue	18,000.00	18,000.00	16,926.60	(1,073.40)
Federal Payments in Lieu of Taxes	200.00	200.00	268.00	68.00
State Grants	35,000.00	35,000.00	27,700.00	(7,300.00)
State Shared Revenue:				
Bank Franchise	300,000.00	300,000.00	247,404.58	(52,595.42)
Court Appointed Attorney/Public Defender	15,000.00	15,000.00	20,714.81	5,714.81
Abused and Neglected Child Defense	0.00	0.00	2,272.44	2,272.44
Telecommunications Gross Receipts Tax	75,000.00	75,000.00	60,425.01	(14,574.99)
Motor Vehicle 1/4%	12,000.00	12,000.00	13,487.83	1,487.83
Liquor Tax Reversion (25%)	145,000.00	145,000.00	159,487.02	14,487.02
Other State Shared Revenue	0.00	0.00	95,913.96	95,913.96
Other Payments in Lieu of Taxes	5,000.00	5,000.00	6,430.33	1,430.33
Other Intergovernmental Revenue	20,000.00	20,000.00	0.00	(20,000.00)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	126,400.00	126,400.00	152,621.55	26,221.55
Register of Deeds' Fees	475,000.00	475,000.00	412,809.00	(62,191.00)
Legal Services	152,500.00	152,500.00	208,135.45	55,635.45
Clerk of Courts Fees	45,000.00	45,000.00	53,332.52	8,332.52
Other Fees	22,500.00	22,500.00	26,589.64	4,089.64
Public Safety:				
Law Enforcement	190,000.00	190,000.00	230,200.49	40,200.49
Prisoner Care	275,000.00	275,000.00	441,354.95	166,354.95
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	70,000.00	70,000.00	66,217.81	(3,782.19)
Veterans Service Officer	4,375.00	4,375.00	4,812.50	437.50
Culture and Recreation	1,077,500.00	1,077,500.00	1,718,614.75	641,114.75
Conservation of Natural Resources	25,000.00	25,000.00	49,497.57	24,497.57
Other Charges	10,000.00	10,000.00	11,374.09	1,374.09
Fines and Forfeits:				
Fines	500.00	500.00	1,110.12	610.12
Costs	40,000.00	40,000.00	43,841.01	3,841.01
Miscellaneous Revenue:				
Investment Earnings	18,000.00	18,000.00	434,841.44	416,841.44
Rent	140,000.00	140,000.00	173,675.12	33,675.12
Contributions and Donations	8,000.00	8,000.00	10,653.00	2,653.00
Other	10,000.00	10,000.00	37,286.53	27,286.53
Total Revenues	22,343,664.00	22,343,664.00	22,577,328.55	233,664.55
<b>Expenditures:</b>				
General Government:				
Legislative:				
Board of County Commissioners	276,165.79	301,165.79	253,531.86	47,633.93
Contingency	500,000.00	500,000.00		
Amount Transferred		(329,074.69)		170,925.31
Elections	239,233.83	239,233.83	199,190.33	40,043.50
Judicial System	63,500.00	63,500.00	61,249.09	2,250.91
Financial Administration:				
Auditor	439,522.16	439,522.16	350,621.16	88,901.00
Treasurer	664,107.41	664,107.41	621,945.38	42,162.03
Legal Services:				
State's Attorney	1,364,111.14	1,364,111.14	1,289,980.27	74,130.87
Court Appointed Attorney	901,004.00	903,748.79	902,096.34	1,652.45
Abused and Neglected Child Defense	12,300.00	16,110.99	16,110.99	0.00

**SUPPLEMENTARY INFORMATION**  
**BROWN COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2024**  
**(Continued)**

	<b>Budgeted Amounts</b>		<b>Variance with Final Budget Positive (Negative)</b>	
	<b>Original</b>	<b>Final</b>	<b>Actual Amounts</b>	
Other General Government:				
General Government Building	2,090,093.93	2,090,093.93	1,489,515.56	600,578.37
Director of Equalization	681,986.92	681,986.92	641,556.92	40,430.00
Register of Deeds	377,044.75	377,044.75	369,408.44	7,636.31
Veterans Service Officer	163,397.30	163,397.30	158,370.33	5,026.97
Predatory Animal	4,198.37	4,198.38	4,198.38	0.00
Geographic Information System	113,228.00	113,228.00	108,650.37	4,577.63
Information Technology	487,376.57	487,376.57	443,279.49	44,097.08
Human Resources	198,490.00	213,033.10	213,033.10	0.00
Public Safety:				
Law Enforcement:				
Sheriff	2,412,722.58	2,445,647.58	2,332,873.73	112,773.85
County Jail	2,940,683.41	3,085,544.13	3,085,544.13	0.00
Coroner	105,735.13	105,735.13	73,452.53	32,282.60
County-Wide Law Enforcement	301,282.63	301,282.63	287,155.85	14,126.78
Juvenile Detention	1,450,292.59	1,450,292.59	1,248,225.52	202,067.07
Protective and Emergency Services:				
Fire Protection	17,000.00	17,000.00	17,000.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	234,028.10	234,028.10	105,571.50	128,456.60
Health Assistance:				
County Nurse	25,000.00	25,000.00	21,293.00	3,707.00
Ambulance	3,500.00	3,500.00		3,500.00
Mental Health Services:				
Mentally Ill	89,350.00	89,350.00	76,221.32	13,128.68
Developmentally Disabled	13,440.00	13,671.00	13,671.00	0.00
Drug Abuse	25,000.00	25,000.00	25,000.00	0.00
Mental Health Centers	50,000.00	50,000.00	50,000.00	0.00
Mental Illness Board	35,000.00	35,000.00	34,945.00	55.00
Culture and Recreation:				
Culture:				
Public Library	10,500.00	10,500.00	4,500.00	6,000.00
Historical Museum	462,156.67	471,907.24	471,907.24	0.00
Recreation:				
Recreational Programs	5,000.00	5,000.00	5,000.00	0.00
Parks	144,325.50	144,325.50	120,413.38	23,912.12
Exhibition Building	722,295.00	878,362.86	878,362.86	0.00
County Fair	1,364,706.08	1,364,706.08	1,337,625.20	27,080.88
Other	7,000.00	7,000.00	7,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	97,895.28	97,895.28	89,173.39	8,721.89
Weed Control	221,411.87	221,411.87	221,041.47	370.40
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	284,000.00	285,065.65	285,065.65	0.00
Urban and Rural Development	26,856.06	381,747.39	381,747.39	0.00
Other	18,250.00	18,250.00	18,250.00	0.00
Total Expenditures	19,643,191.07	20,060,007.40	18,313,778.17	1,746,229.23
Excess of Revenues Over (Under) Expenditures	2,700,472.93	2,283,656.60	4,263,550.38	1,979,893.78
<b>Other Financing Sources (Uses):</b>				
Transfers Out	(4,935,478.85)	(4,935,478.85)	(4,935,478.85)	0.00
Insurance Proceeds	10,000.00	10,000.00	9,700.77	(299.23)
Sale of County Property	100.00	100.00	823.40	723.40
Total Other Financing Sources (Uses)	(4,925,378.85)	(4,925,378.85)	(4,924,954.68)	424.17
Net Change in Fund Balance	(2,224,905.92)	(2,641,722.25)	(661,404.30)	1,980,317.95
Fund Balance - beginning, as previously reported	21,040,799.10	21,040,799.10	21,040,799.10	0.00
<b>FUND BALANCE - ENDING</b>	<b>\$ 18,815,893.18</b>	<b>\$ 18,399,076.85</b>	<b>\$ 20,379,394.80</b>	<b>\$ 1,980,317.95</b>

**SUPPLEMENTARY INFORMATION**  
**BROWN COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2024**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Taxes:				
Wheel Tax	\$ 800,000.00	\$ 800,000.00	\$ 825,055.48	\$ 25,055.48
Licenses and Permits	3,500.00	3,500.00	2,670.00	(830.00)
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	33,002.75	33,002.75
State Grants	600,000.00	600,000.00	1,966,926.06	1,366,926.06
State Shared Revenue:				
Motor Vehicle Licenses	3,700,000.00	3,700,000.00	3,853,163.41	153,163.41
Prorate License Fees	185,000.00	185,000.00	187,560.01	2,560.01
63 3/4% Mobile Home	10,000.00	10,000.00	14,257.07	4,257.07
Motor Fuel Tax	15,000.00	15,000.00	16,283.44	1,283.44
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	1,000,000.00	1,000,000.00	914,231.98	(85,768.02)
Miscellaneous Revenue:				
Investment Earnings	5,000.00	5,000.00	48,421.01	43,421.01
Rent	0.00	0.00	251.88	251.88
Other	5,000.00	5,000.00	6,521.08	1,521.08
Total Revenues	<u>6,323,500.00</u>	<u>6,323,500.00</u>	<u>7,868,344.17</u>	<u>1,544,844.17</u>
<b>Expenditures:</b>				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	11,639,793.65	11,639,793.65	11,616,398.69	23,394.96
Excess of Revenues Over (Under) Expenditures	<u>(5,316,293.65)</u>	<u>(5,316,293.65)</u>	<u>(3,748,054.52)</u>	<u>1,568,239.13</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	4,251,293.65	4,251,293.65	4,251,293.65	0.00
Insurance Proceeds	0.00	0.00	5,122.24	5,122.24
Sale of County Property	65,000.00	65,000.00	54,910.35	(10,089.65)
Total Other Financing Sources (Uses)	<u>4,316,293.65</u>	<u>4,316,293.65</u>	<u>4,311,326.24</u>	<u>(4,967.41)</u>
Net Change in Fund Balance	(1,000,000.00)	(1,000,000.00)	563,271.72	1,563,271.72
Fund Balance - beginning, as previously reported	85,596.41	85,596.41	85,596.41	0.00
<b>FUND BALANCE - ENDING</b>	<b><u>\$ (914,403.59)</u></b>	<b><u>\$ (914,403.59)</u></b>	<b><u>\$ 648,868.13</u></b>	<b><u>\$ 1,563,271.72</u></b>

**BROWN COUNTY**  
**NOTES TO THE SUPPLEMENTARY INFORMATION**  
**Schedules of Budgetary Comparisons for the General Fund**  
**and for each major Special Revenue Fund with a legally required budget**

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

**SUPPLEMENTARY INFORMATION**  
**BROWN COUNTY**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**South Dakota Retirement System**

\*Last 10 Years

<b>Calendar Year</b>	<b>County's Proportion of the Net Pension Liability/Asset</b>	<b>County's Proportionate Share of the Net Pension Liability/Asset</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)</b>
2024	0.437541%	\$ (17,711.56)	\$ 10,969,979.37	0.16%	100.00%
2023	0.437580%	\$ (42,688.00)	\$ 10,169,560.00	0.42%	100.10%
2022	0.412327%	\$ (38,967.00)	\$ 8,495,143.00	0.46%	100.10%
2021	0.402190%	\$ (3,080,087.07)	\$ 8,353,020.66	36.87%	105.52%
2020	0.408937%	\$ (17,760.05)	\$ 8,290,867.70	0.21%	100.04%
2019	0.438319%	\$ (46,449.78)	\$ 8,292,097.43	0.56%	100.09%
2018	0.414993%	\$ (9,678.60)	\$ 7,888,097.52	0.12%	100.02%
2017	0.402703%	\$ (36,545.73)	\$ 7,501,357.59	0.49%	100.10%
2016	0.399588%	\$ 1,349,768.67	\$ 6,991,019.88	19.31%	96.89%
2015	0.399509%	\$ (1,694,431.40)	\$ 6,706,066.23	25.27%	104.10%

\* The amounts presented for each year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30.

**BROWN COUNTY**  
**NOTES TO THE SUPPLEMENTARY INFORMATION**  
**Schedule of the Proportionate Share of the Net Pension Liability (Asset)**

**Changes from Prior Valuation**

The June 30, 2024, Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2023, Actuarial Valuation.

The details of the changes since the last valuation are as follows.

**Benefit Provision Changes**

During the 2024 Legislative Session no significant SDRS benefit changes were made.

**Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.

**Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2023, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2024 SDRS COLA was limited to a restricted maximum of 1.91%. For the June 30, 2023, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 1.91%.

As of June 30, 2024, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2025 SDRS COLA is limited to a restricted maximum of 1.71%. The July 2025 SDRS COLA will equal inflation, between 0% and 1.71%. For this June 30, 2024, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.71%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027, Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

**SUPPLEMENTARY INFORMATION**  
**BROWN COUNTY**  
**SCHEDULE OF CHANGES IN LONG-TERM DEBT**  
**For the Year Ended December 31, 2024**

<b>Indebtedness</b>	<b>Long-Term Debt January 1, 2024</b>	<b>Add New Debt</b>	<b>Less Debt Retired</b>	<b>Long-Term Debt December 31, 2024</b>
<b>Governmental Long-Term Debt:</b>				
Subscription Liabilities	\$ 5,091.75	\$	\$ 5,091.75	\$ 0.00
Bonds Payable	2,912,318.35		628,037.85	2,284,280.50
<b>Enterprise Long-Term Debt:</b>				
Accrued Landfill Closure and Postclosure Care Costs	1,766,062.21	128,432.85		1,894,495.06
<b>Total</b>	<b>\$ 4,683,472.31</b>	<b>\$ 128,432.85</b>	<b>\$ 633,129.60</b>	<b>\$ 4,178,775.56</b>

**Note 1 - Long-Term Debt:**

Debt payable at December 31, 2024 is comprised of the following:

**Revenue Bonds:**

Tax Increment Revenue Bonds - Series 2011 - New Angus LLC Increment Financing - Interest Rate of 10% - Maturing April 20, 2027 - Payments made from the Brown County TIF #1 Debt Service Fund. \$ 2,284,280.50

**Subscription Liabilities:**

A three-year subscription for the right to use an emergency communication software. Three annual payments of \$5,091.75 with 0% interest. End of subscription term is May 14, 2025. \$ 0.00

**Accrued Landfill Closure and Postclosure Care Costs:**

The County is required to estimate Landfill Closure and Postclosure care costs. This will be paid from the Solid Waste Fund. \$ 1,894,495.06